

The following document has been redacted by Home Office (Immigration enforcement)

Premises Licence Review

Belluno Italian Restaurant, Newton St Cyres, Exeter, EX5 5DA

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Case Summary

On 09 December 2022, the Plymouth ICE team visited the Belluno Italian Restaurant, Newton St Cyres, Exeter, EX5 5DA. Intelligence gathered during a previous ICE visit to a residential address in Exeter suggested that was working as a chef at the Belluno. Entry to the premises was gained by fully informed consent.

Four arrests were made by officers for suspected immigration offenses.

A referral has been made to the Civil Penalty Compliance Team in relation to the illegal working.

The owner of the business has been identified as Haqif Derti.

Licensed Premises History

The Local Authority responsible for issuing the Premises Licence is Mid Devon District Council.

The premises license number is MDV PR0088 and is held by Kirton Ventures Ltd. (Company number 03013312). Registered office address - Mount Cottage, Mount Pleasant, Westleigh, Bideford, Devon, EX39 4LJ. Correspondence address Lime Court, Pathfields Business Park, South Molton, Devon, United Kingdom, EX36 3LH. Martin John Fishleigh and Rex Rozario are named as Directors of Kirton Ventures Ltd.

The DPS is named as Mr Haqif Derti.

It must be noted that during the Enforcement Visit, neither Martin John Fishleigh nor Rex Rozario were encountered. Nor was there any suggestion that either were responsible for the Belluno Restaurant.

The registered company appears on Companies House as follows:

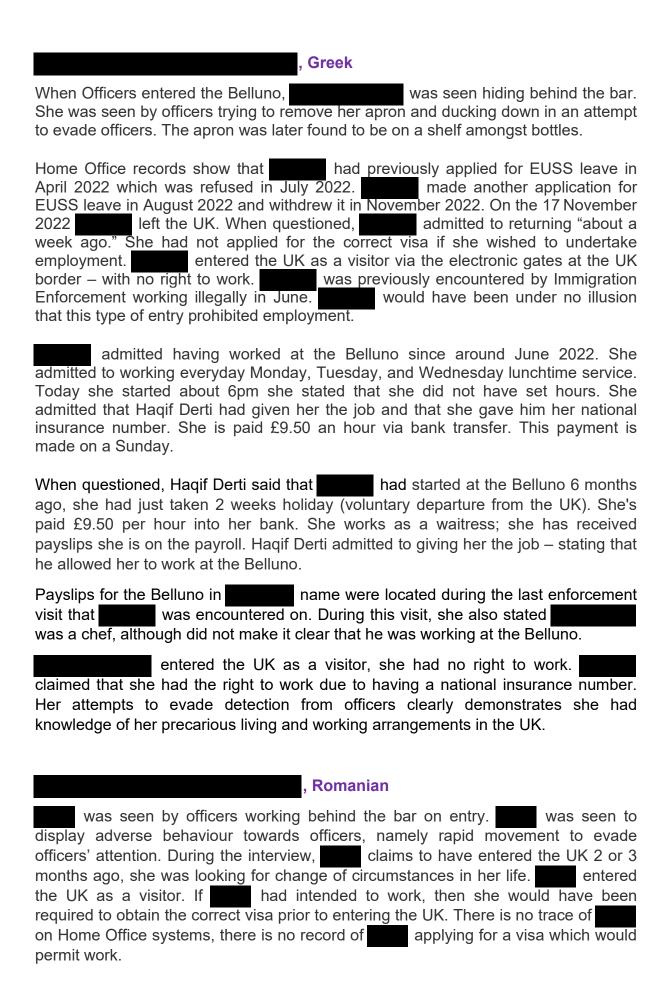
BELLUNO BAR & GRILL LIMITED Company number 12211240. The registered office address is Belluno Bar & Grill, Newton St. Cyres, Exeter, England, EX5 5DA. The sole Director appointed at incorporation on 17 September 2019 is listed as Haqif Derti.

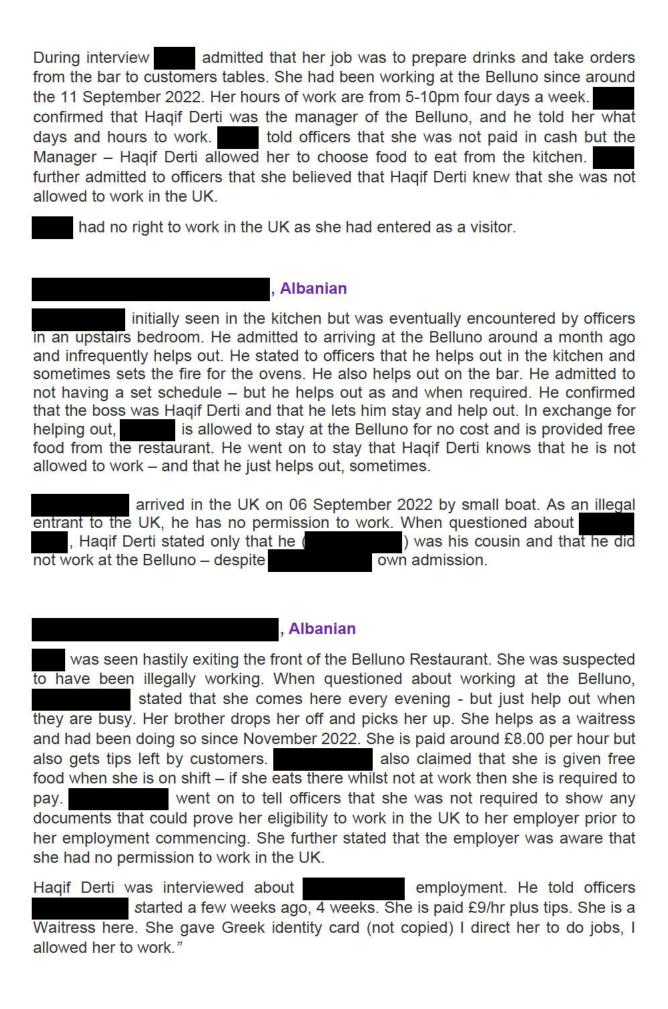
Enforcement Visit dated: 09 December 2022

Entry was gained to the premises at 18:08. Upon entering, Immigration Officers encountered the following workers suspected of working illegally.

, Albanian
Home Office records show no evidence of entering the UK legally.
was at work in the kitchen, wearing chefs' whites when officers entered. He was detained in the kitchen of the Belluno after running from officers and arrested under Schedule 2 Paragraph 17(1) of the Immigration Act 1971. He was served immigration papers for illegal entry into the UK and accepted into immigration detention pending removal from the UK.
Photograph of in his chef's uniform
During the interview he admitted to working as a chef – predominately on busy days – Fridays and Saturdays from 6pm to 9pm. He confirmed the Belluno was owned by Haqif Derti and that the pair were cousins. He had been working at the Belluno for around 6-8 weeks. He receives around £150 per week in cash for his work.
Haqif Derti was interviewed about employment. He told officers "is just helping, (I) don't give him money or accommodation, just food. Pocket money when he needs, 20-40 pounds. (He) Didn't show docs for right to work. He's from same village. He helps in kitchen as chef. He's been doing it here for 3 weeks. I allowed him to help here."

had no right to work in the UK as an illegal entrant.





Home Office systems show that	made an application for a family visa in April
2021 as an Albanian national, th	is application was void. During the visit,
claimed she was a Greek national. being Greek.	There is no evidence to substantiate her claim of
boning Groot.	

stated that she was planning to the leave the UK to visit her partner in Switzerland in January 2023.

Reasons for Review

Section 36 and Schedule 4 of the Immigration Act 2016 amended the Licensing Act 2003 to introduce immigration safeguards in respect of licensing applications made in England and Wales on or after 06 April 2017. The intention is to prevent illegal working in premises licensed for the sale of alcohol or late-night refreshment.

There were five illegal workers encountered at the premises.

It is an offence to work when a person is disqualified to do so, and such an offence can only be committed with the co-operation of a premises licence holder or its agents. In this case, the business owner Haqif Derti admitted to employing the workers.

Whether by negligence or wilful blindness, illegal workers were engaged in activity on the premises, yet it is a simple process for an employer to ascertain what documents they should check before a person can work. All employers are dutybound by law to conduct these checks, and guidance can be found on the .Gov website or by using a search engine. Additional information on how to conduct these checks is available online, this includes the Home Office's official YouTube page. The information is readily available; however, the license holder has deliberately overlooked the rules and laws in place to prevent crime and disorder.

Section 182 guidance at point 11.27 states that certain activity should be treated particularly seriously, and this includes employing someone who is disqualified from that work by reason of their immigration status in the UK. 11.28 of the guidance states that it is expected that revocation of the licence – even in the first instance – should be seriously considered.

Immigration Enforcement submits that for commercial reasons those engaged in the management of the premises employed illegal workers and showed a flagrant disregard for the law in regard to sale of alcohol by placing the authority for that and supervision of the premises into the hands of a person who could not lawfully undertake that duty; a warning or other activity falling short of a full review is inappropriate; therefore, Immigration Enforcement has proceeded straight to review.

Outcome Sought

The objective of the Licensing Act 2003 (the Act) is to provide a clear, transparent framework for making decisions about applications by individuals or businesses wishing to sell or supply alcohol or provide certain types of regulated entertainment and late-night refreshment.

There are four licensing objectives which underpin the Act, and which need to be taken into account and promoted throughout the licensing process.

The licensing objectives are:

- the prevention of crime and disorder
- public safety
- the prevention of public nuisance and
- the protection of children from harm

Belluno Italian Restaurant under the control of Haqif Derti has been found employing illegal workers. This business has clearly failed to meet the prevention of crime and disorder objective.

Neither the licensees appear to have any obvious connection to the business, and none have been mentioned by the staff. Derti is named as the DPS and is clearly profiting from the license being in place at his business. Whatever systems that the business may claim to have in place regarding employment of staff and checks on their right to work, they are woefully inadequate. Indeed, it seems that their employment practices as a whole are open to concern - one of the offenders claimed to be working but this was contradicted by Derti, and one claimed not to be paid except for receiving food. Both claims suggest that there is an element of not only off the books employment and therefore failure to pay National Insurance and tax etc, but there is a strong likelihood that such payments would be significantly under the national minimum wage and verge upon potential elements of modern-day slavery.

Illegal workers are those subject to immigration control who either do not have leave to enter or remain in the UK, or who are in breach of a condition preventing them taking up the work in question. It is an employer's responsibility to be aware of their obligations and ensure they understand the immigration landscape to avoid the risk of prosecution, the imposition of a civil penalty or their vocation/suspension of their premises licence.

Since 1996 it has been unlawful to employ a person who is disqualified from employment because of their immigration status. A statutory excuse exists where the employer can demonstrate they correctly carried out document checks, i.e., that they were duped by fake or forged documents.

The Immigration Act 2016 came into force in July 2016 and its explanatory notes state that "these offences were broadened to capture, in particular, employers who

deliberately did not undertake right to work checks in order that they could not have the specific intent required to 'knowingly' employ an illegal worker".

Since 2016 an employer may be prosecuted not only if they knew their employee was disqualified from working but also if they had reasonable cause to believe that an employee did not have the right to work: what might be described as wilful ignorance where either no documents are requested, or none are presented despite a request. This means an offence is committed when an employer 'ought to have known' the person did not have the right to work.

Since 2016 it has also been an offence to work when disqualified from doing so. It is obvious that without a negligent or wilfully ignorant employer, an illegal worker cannot work. Such an employer facilitates a criminal offence and Home Office (Immigration Enforcement) highlights this as relevant irrespective of whether a civil penalty is imposed, or a prosecution launched for employing an illegal worker.

Immigration Enforcement has submitted that the license holder chose to accept the assurances of the employees on face value, rather than complete the necessary right to work checks that is incumbent of all employers. Conducting these checks is a simple task and should be part of their business-as-usual practices. Guidance is available online and the Home Office have published "Right to work checks: an employer's guide" which can be found on the .Gov website. Additional information on how to conduct these checks is readily available online, this includes the Home Office's official YouTube page which gives a step-by-step video on how to conduct the checks. The information is readily available; however, the license holder has deliberately overlooked the rules and laws in place to prevent crime and disorder.

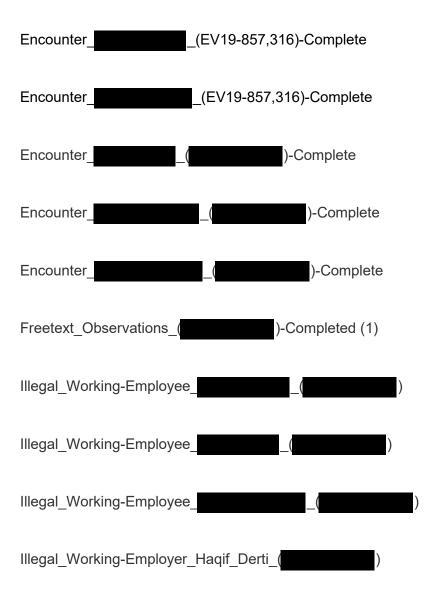
The use of illegal labour provides an unfair competitive edge and deprives the UK economy of tax revenue. Illegal workers are often paid below the minimum wage (itself an offence) and National Insurance payments are not paid. The main draw for illegal immigration is work and low-skilled migrants are increasingly vulnerable to exploitation by criminal enterprises, finding themselves in appalling accommodation and toiling in poor working conditions for long hours for little remuneration.

A firm response to this criminal behaviour is required to ensure that the licence holder and/or its agents are not allowed to repeat the exercise and in particular, in the interests of the wider community to support responsible businesses and the jobs of both UK citizens and lawful migrants. It is also required to act as a deterrent to others who would otherwise seek to seek an unfair competitive advantage, exploit workers, and deny work to the local community, evade the payment of income tax and(unlawfully) inflate their profits to the expense of others.

Merely remedying the existing situation (for instance by the imposition of additional conditions or a suspension) is insufficient to act as a deterrent to the licence holder and other premises' licence holders from engaging in criminal activity by employing illegal workers and facilitating disqualified immigrants to work illegally. Immigration Enforcement asks that the premises licence is revoked.

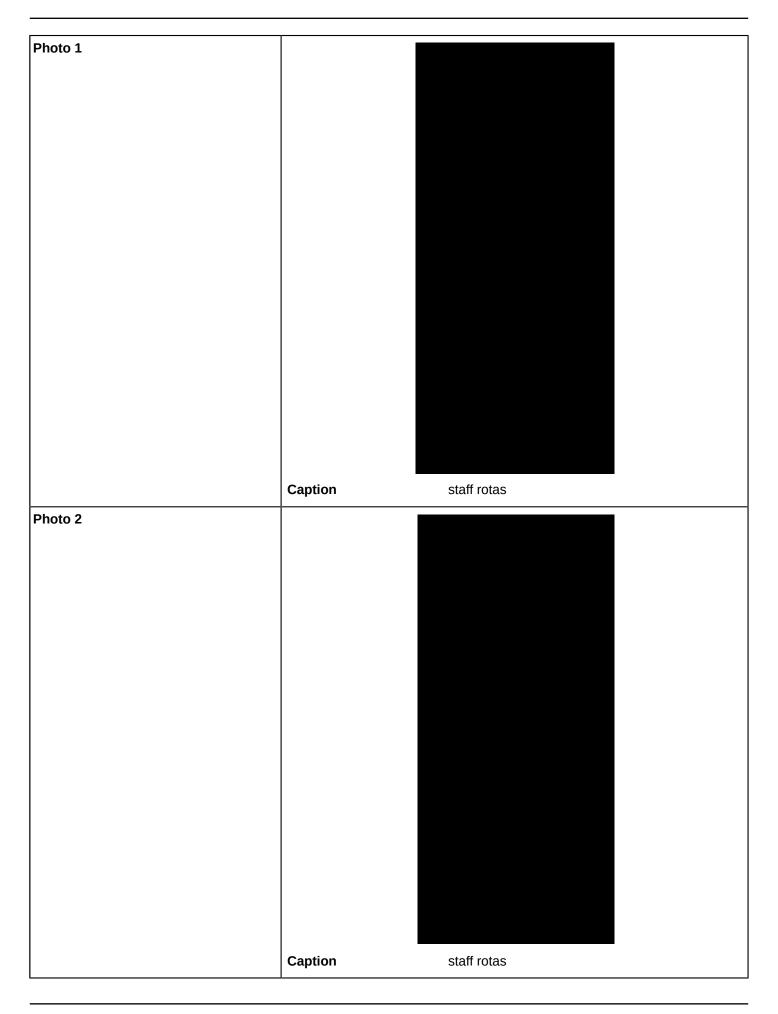
This submission and appended documents provide the licensing subcommittee with background arguments and information pertinent to that contention. These provide the sub-committee with a sound and defensible rationale as to why it should revoke the licence.

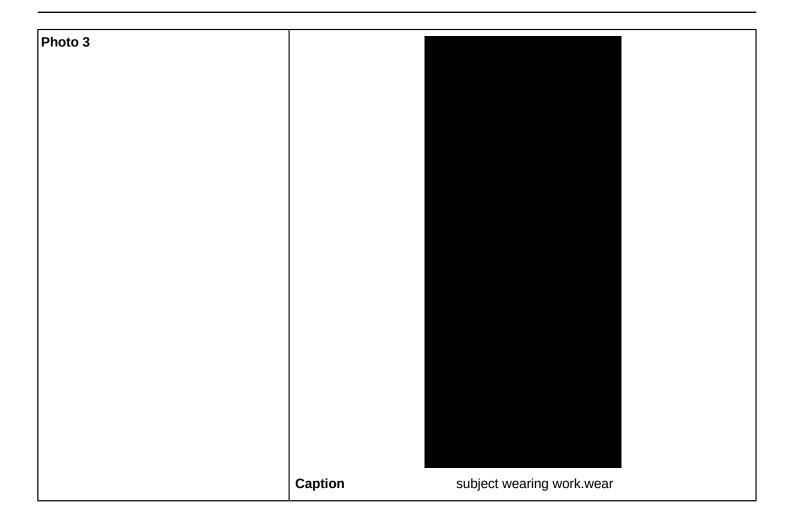
Appendix A – Officer Records



Illegal Working - Employee		
Details		
Type of work	Visit	
Visit reference		
Created by		
	- GRC Greece	
Subject name		
Subject DOB		
Subject nationality	GRC Greece	
Subject gender	Female	
Time	18:58	
Created at geolocation	No geolocation available	
Creation date	09-12-2022 18:58:18	
Language of Interview		
What language is the interview carried out in?	Greek	
Interpreter used?	Yes	
Details of interpreter		
Does the individual understand the interpreter?	Yes	
Obligation		
How long have you been working here?	I come here every evening but just help out when they are busy my brother drops me off and picks me up I have helped out here since mud November	
What is your job role/ what are your duties?	I work as waitress	
how much do you get paid	Approx £8 per hour on average and some tips when I help out they give me food but when customer I have to pay	
Control		
Who gave you this job (name and role in business)?	The boss asks me to help his name is sala	
Did boss ask if you have permission to work.or ask to see your ID	Yes the boss asked if I'd like to work.here and I said I'm.here on holiday but if you want some help I can help you The boss knows I'm.going to Switzerland to meet my boyfriend in January	

Remuneration		
If money, how much and how do you receive it?	£50 cash approx and some tips	
Do you pay income tax or have a National Insurance number?	No	
Pre-employment Checks		
What name does the employer know you as?	(it means love in greek)	
Did you show documents before being offered the job? If so, what?	No	
Does your employer know you're not allowed to work in the UK?	Yes	
Additional Questions		
No details provided.		
Photographs		
No photographs.		
Declaration		
I confirm that I have understood all the qu	estions and that the details are true and correct.	
Interviewee signature (09-12-2022 19:25:06	
Observations		
Observations	Subject exited front of business as we arrived wearing work wear I believed she was working illegally	
Do you suspect this person of illegal working?	Yes	





Encounter		
Details		
Type of work	Visit	
Visit reference		
Created by		
	- GRC Greece	
Time	18:09	
Created at geolocation	No geolocation available	
Creation date	09-12-2022 18:09:04	
Chosen Identity		
Identity source/type	Declared	
Name		
DOB		
Gender	Female	
Nationality	GRC Greece	
Languages		
Languages spoken	Greek	
Interpreter used?	Yes	
Interpreter details		
Does the individual understand the interpreter?	Yes	
Encounter		
Encountering officer		
Is this encounter related to a Small Boats event?	No	
Is this person the subject of the visit?	No	
Do you suspect an immigration offence?	Yes	
Why do you suspect the person of an immigration offence?	illegal working	
Declared immigration status	Holiday maker	
How and when did the subject last enter the UK?	28/11/22	

Are there any vulnerabilities/	No	No	
trafficking/safeguarding issues?			
Is the subject considered a 'rough sleeper'?	No		
Where in the premises was the	Hastely Exiting front of pro	emises	
subject located?			
Are you taking enforcement action?	Yes	Yes	
Biographic search results	Systems checked		
	Result of checks	No trace other than application for family visa in April 21as an Albanian national	
	Status returned by		
	system checks		
Identity Documentation			
Document 1	Document type		
	Name in document (if		
	different from above)		
	Document reference		
	Document expiry date		
	Country of issue		
	(if different from		
	nationality above)		
	Suspected fraudulent		
	Notes		
	Photos		
Notes			
No notes entered.			
Management Checks Complete			
Date management checks complete	19-12-2022 15:36:28		
Reviewer(s)			
	1		

Encounter			
Details			
Type of work	Visit		
Visit reference			
Created by			
ProntolD		- ROU Romania	
Time	18:18		
Created at geolocation	Easting	288093	
	Northing	97976	
Creation date	09-12-2022 18:18:20		
Chosen Identity			
Identity source/type	Declared		
Name			
DOB			
Gender	Female		
Nationality	ROU Romania		
Languages			
Languages spoken	English		
Interpreter used?	No		
Encounter			
Encountering officer			
Is this encounter related to a Small Boats event?	No		
Is this person the subject of the visit?	No		
Do you suspect an immigration offence?	Yes		
Why do you suspect the person of an immigration offence?	Adverse behaviour on entry, rapid movements once we entered the premises.		
Declared immigration status	Entered 2 or 3 months ago, looking for change of circumstances.		
	Visitor to the UK.		
How and when did the subject last	Entered by airplane, September 2022.		
enter the UK?	Claimed she change of experience in the UK.		

Are there any vulnerabilities/ trafficking/safeguarding issues?	No	
Is the subject considered a 'rough sleeper'?	No	
Where in the premises was the subject located?	Working behind the bar	
Are you taking enforcement action?	Yes	
Biographic search results	Systems checked	Person Check
	Result of checks	No trace.
	Status returned by system checks	
Identity Documentation		
Document 1	Document type	
	Name in document (if different from above)	
	Document reference	
	Document expiry date	
	Country of issue	
	(if different from nationality above)	
	Suspected fraudulent	
	Notes	
	Photos	
Notes		
Arrested 18:28 WIB.		

Encounter		
Details		
Type of work	Visit	
Visit reference		
Created by		
	- ALB Albania	
Time	18:12	
Created at geolocation	Easting 288151	
	Northing 98090	
Creation date	09-12-2022 18:12:52	
Chosen Identity		
Identity source/type	Declared	
Name		
DOB		
Gender	Male	
Nationality	ALB Albania	
Languages		
Languages spoken	English	
Interpreter used?	No	
Encounter		
Encountering officer		
Is this encounter related to a Small Boats event?	No	
Is this person the subject of the visit?	Yes	
Declared immigration status		
How and when did the subject last enter the UK?	2014	
Are there any vulnerabilities/ trafficking/safeguarding issues?	No	
Is the subject considered a 'rough sleeper'?	No	

	T	
Where in the premises was the	Kitchen area running from officers	
subject located?		
Are you taking enforcement action?	Yes	
Biographic search results	Systems checked Person Check	
	Result of checks	
	Status returned by	
	system checks	
Identity Documentation		
Document 1	Decrement true	
Document 1	Document type	
	Name in document (if	
	different from above)	
	Document reference	
	Document expiry date	
	Country of issue	
	(if different from	
	nationality above)	
	Suspected fraudulent	
	Notes	
	Photos	
Notes		
I entered the kitchen following the arrest	of another male by my colleague IO . On entering the kitchen a male	
_	xit. I arrested him on suspicion of being an immigration offender.	
Management Checks Comp	olete	
Date management checks complete	19-12-2022 16:11:08	
Reviewer(s)		

Encounter			
Details			
Type of work	Visit		
Visit reference			
Created by			
ProntolD		- ALB Albania	
Time	18:21		
Created at geolocation	Easting	288094	
	Northing	97985	
Creation date	09-12-2022 18:21:19		
Chosen Identity			
Identity source/type	Declared		
Name			
DOB			
Gender	Male		
Nationality	ALB Albania		
Languages			
Languages spoken	Albanian		
Interpreter used?	Yes		
Interpreter details			
Does the individual understand the interpreter?	Yes		
Encounter			
Encountering officer			
Is this encounter related to a Small Boats event?	No		
Is this person the subject of the visit?	Yes		
Declared immigration status	States passport is at Brooke house		
How and when did the subject last enter the UK?	September 2023 by small boat		
Are there any vulnerabilities/ trafficking/safeguarding issues?	No		

Is the subject considered a 'rough sleeper'?	No	
Where in the premises was the subject located?	Bedroom upstairs	
Are you taking enforcement action?	No	
Biographic search results	Systems checked	
	Result of checks	Confirmed arrival via small boat and wished to claim asylum but refused to answer questions and then eventually stated he owes money back in Albania. Released from detention on basis of Asylum claim. No record of Asylum claim at the moment.
	Status returned by	
	system checks	

Identity Documentation

No documentation provided.

Notes

As there is an outstanding asylum application even though it is not showing on the system he has claimed so going to get an address and update records and make sure his case is progressed

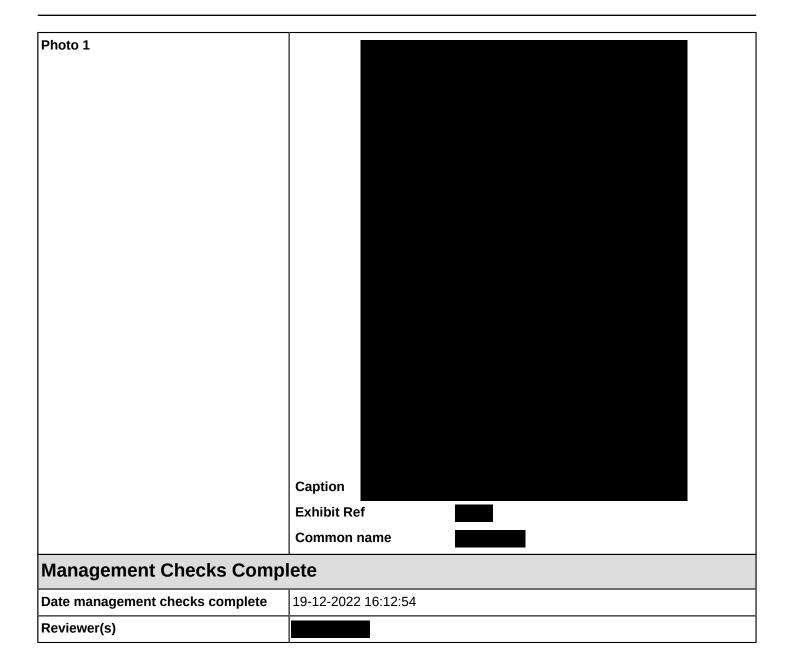
Encounter	
Details	
Type of work	Visit
Visit reference	
Created by	
ProntolD	- GRC Greece
Time	18:06
Created at geolocation	Easting 288088
	Northing 97986
Creation date	09-12-2022 18:07:28
Chosen Identity	
Identity source/type	Declared
Name	
DOB	
Gender	Female
Nationality	GRC Greece
Languages	
Languages spoken	Greek
Interpreter used?	Yes
Interpreter details	
Does the individual understand the interpreter?	Yes
Encounter	
Encountering officer	
Is this encounter related to a Small Boats event?	No
Is this person the subject of the visit?	No
Do you suspect an immigration offence?	Yes
Why do you suspect the person of an immigration offence?	Hiding behind bar. seen by external cover to remove apron and duck down. Apron noted on shelf amongst bottles
Declared immigration status	Greek
How and when did the subject last enter the UK?	Applied for EUSS August I came back about a week ago

Are there any vulnerabilities/ trafficking/safeguarding issues?	No
Is the subject considered a 'rough sleeper'?	No
Where in the premises was the subject located?	Hidden behind bar
Are you taking enforcement action?	Yes
Biographic search results	Systems checked
	Result of checks
	Status returned by
	system checks
Identity Documentation	
Document 1	Document type
	Name in document (if
	different from above)
	Document reference
	Document expiry date
	Country of issue
	(if different from
	nationality above)
	Suspected fraudulent
	Notes
	Photos
Notes	
No notes entered.	

Illegal Working - Employee	
Details	
Type of work	Visit
Visit reference	
Created by	
	- ALB Albania
Subject name	
Subject DOB	
Subject nationality	ALB Albania
Subject gender	Male
Time	18:36
Created at geolocation	Easting 288094
	Northing 97985
Creation date	09-12-2022 18:36:13
Language of Interview	
What language is the interview carried out in?	English
Interpreter used?	No
Obligation	
How long have you been working here?	I do not work here full time, I help out when it's busy on Friday and Saturday
What is your job role/ what are your duties?	Chef / cooking
What days/ hours do you work each week?	Friday and Saturday 6pm to 9pm
Control	
Who gave you this job (name and role in business)?	My cousin owns the business here, Belluno. Aqif Derti is my cousin. He helps me out with money.
Who tells you what days/ hours to work?	I come to help, no one tells me.
Who tells you what tasks/ duties to do each day?	My cousin doesn't tell me what to do, I just help.
How long have you worked/ helped out at Belluno	About 6-8 weeks

Remuneration	
How are you paid (money, accommodation, food)?	My cousin helps you with money, free food anytime.
If money, how much and how do you receive it?	My cousin gives me money when I need it. He gave me £150 last week.
Do you pay income tax or have a National Insurance number?	No I get paid cash
Pre-employment Checks	
What name does the employer know you as?	, he's my cousin.
Additional Questions	
No details provided.	
Photographs	
No photographs.	
Declaration	
I confirm that I have understood all the qu	uestions and that the details are true and correct.
Interviewee signature (
	09-12-2022 18:52:24
Observations	
Observations	Encountered in the kitchen area, wearing chef whites, ran from officers and arrested on suspicion of being an immigration offender.
Do you suspect this person of illegal	Yes

working?



Illegal Working - Employer	
Details	
Type of work	Visit
Visit reference	
Created by	
	Haqif Derti - GBR British Citizen
Employer	Haqif Derti
Subject DOB	
Subject nationality	GBR British Citizen
Subject gender	Male
Time	19:41
Created at geolocation	Easting 288094
	Northing 97984
Creation date	09-12-2022 19:37:24
Language of Interview	
What language is the interview out in?	carried English
Interpreter used?	No
Employer Details	
No details provided.	
Declaration by Employ	yer
I confirm that I have understood a	all the questions and that the details are true and correct.
Signed by Haqif Derti	
	09-12-2022 19:53:08

Observations

Observations

is just helping, don't give him money or accomm just food. Pocket money when he needs, 20-40 pounds.

Didn't show docs for rtw. He's from same village. He helps in kitchen as chef. He's been doing it here for 3 weeks.

I allowed him to help here.

Start here 6 months ago, she had 2 weeks holiday (immigration removed from uk).

She's paid £9.50 into bank.

She is waitress, had payslips she's on payroll.

I give her jobs, I allowed her to work here.

She's only helping as waitress and in bar, cleaning.

She gets free food, pocket money £50-70 whenever she needs it.

She showed a passport.

I allowed her to work

He's my cousin, he doesn't work at all.

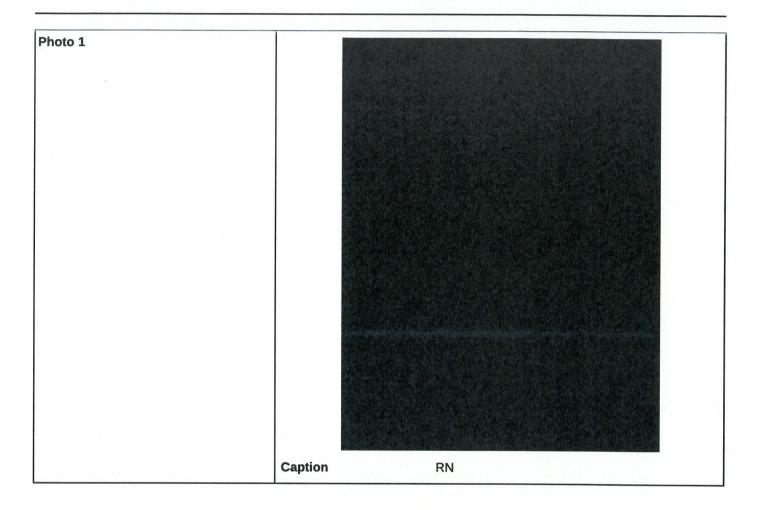
Started a few weeks ago, 4 weeks.

She's paid £9/hr plus tips etc

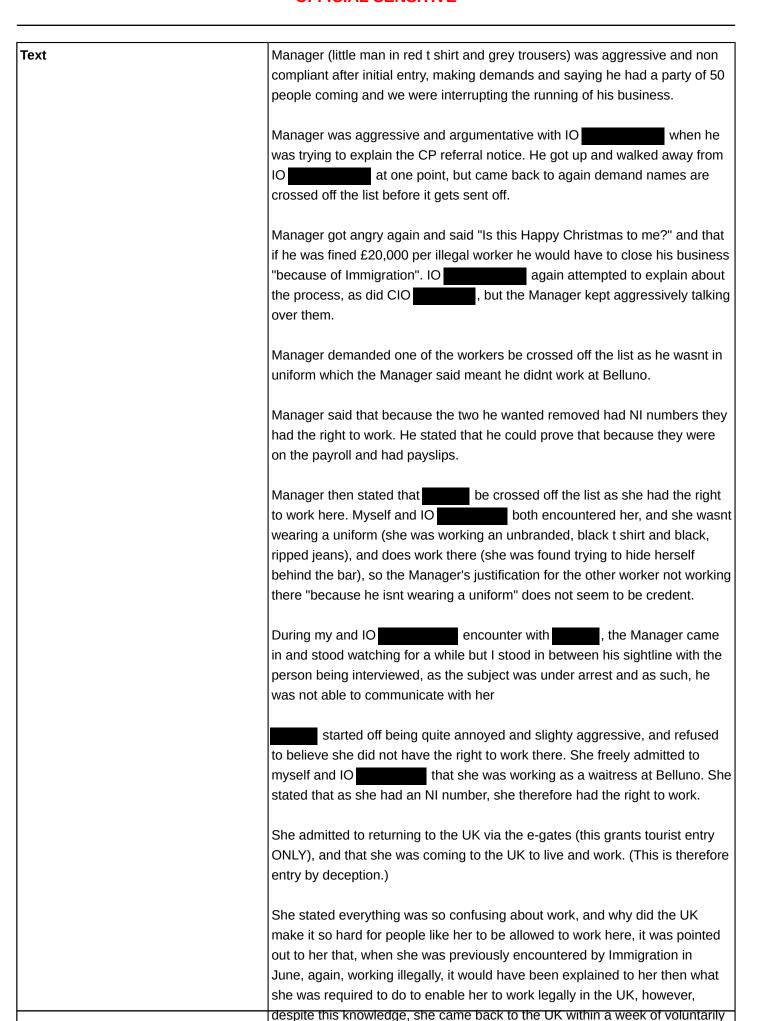
Waitress here.

She gave GRC identify card (not copied)

I direct her to do jobs, I allowed her to work.



Freetext	
Details	
Type of work	Visit
Visit reference	
Created by	
Address	Belluno Italian Restaurant, Newton St Cyres, Exeter, EX5 5DA (Visit Address)
Time	19:40
Created at geolocation	No geolocation available
Creation date	09-12-2022 19:40:19
Is this entry related to a Critical Incident?	No
Entry	
Title	Observations



departing back to creed (Mbwing the previous encounter with Imageration), again entered as a tourist, rather than coming with the necessary work permit,

Photographs	
No photographs.	

Illegal Working - Employee		
Details	Details	
Type of work	Visit	
Visit reference		
Created by		
	- GRC Greece	
Subject name		
Subject DOB		
Subject nationality	GRC Greece	
Subject gender	Female	
Time	18:20	
Created at geolocation	Easting 288090	
	Northing 97984	
Creation date	09-12-2022 18:20:00	
Language of Interview		
What language is the interview carried out in?	Greek	
Interpreter used?	Yes	
Details of interpreter		
Does the individual understand the interpreter?	Yes	
Obligation		
what do you do here at this restaurant	I am a waitress	
How long have you been working here?	Since about June	
Did you return to Greece after you last spoke to Immigration officers	Yes	
when did you last enter the UK	About 1 week	
Do you have a contract of employment here	Yes	
What days do you work	It depends	

	,	
what days have you worked this week	Every day Monday lunchtime service	
	Tuesday lunchtime service	
	Wednesday same	
	Today I start about 6pm I just helping today not set hours I had stuff to do	
	today so didn't know what time I could be starting	
Who gave you the job	The manager when I gave him the national insurance number he say I can	
	work	
	They call him Sal	
how much are you paid an hour	£9.50	
when are you paid	Every Sunday	
How are you paid	Straight to my bank	
Are you paid on the week or before	I am paid for the week I have worked	
you work		
Why have you come back to the UK	My 5 year application is current and when they throw me out last time they	
	make a mistake	
	The first time I was refused because I could not give correct proofs	
	This time I give them the proof my case is open	
when did you first come to the UK	2020 Summer June or earlier	
	I left because of family emergency in around Christmas time back to Greece.	
	I stay in Greece until November 2021	
	This is when return,I make the applications.	
When you entered the UK last what	I have not come for bad purpose	
did you come to do	I like it here I come to live & work and get my papers through solicitor	
Did you tell this to Immigration when	I come in, in Birmingham They did not ask I used the gate.	
you arrived		
Do you get a payslip	Yes	
do you pay tax and national insurance	Yes	
Is there anything else you want to tell	Either I want to stay here and get my papers or go home and make	
me	application to come back	
<u>i</u>	l.	

Control

No details provided.

Remuneration

No details provided.

Pre-employment Checks

No details provided.

Additional Questions

No details provided.

Photographs

No photographs.

Declaration

I confirm that I have understood all the questions and that the details are true and correct.

Interviewee signature



09-12-2022 19:01:55

Observations

Observations	Was hidden behind bar seen by Officers Apron hidden amongst bottles on shelf with her phone wrapped in it
Do you suspect this person of illegal working?	Yes